



Alabama Department of Environmental Management  
adem.alabama.gov

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(334) 271-7700 ■ FAX (334) 271-7950

May 31, 2016

**CERTIFIED MAIL NO: 91 7199 9991 7032 3112 5114**

MR BUZZY BYROM  
PETROLEUM SOUTH TRANSPORTATION LLC  
605 OAKWOOD AVE  
HUNTSVILLE AL 35811

RE: Consent Order No. 16-059-CAP

Dear Mr. Byrom:

Please find enclosed ADEM Consent Order No. 16-059-CAP which requires Petroleum South Transportation LLC, to take certain actions in regard to alleged violations of the Alabama Air Pollution Control Act. This Order has been issued with the consent of Petroleum South Transportation LLC, and the Department. Please refer to Order Item A that requires a submittal of a monetary penalty. This penalty should be received by the Department no later than forty-five (45) days from the date of this letter.

If you have any questions concerning this matter, please contact Ka'Laun Hambrite at (334) 271-7930 in Montgomery.

Sincerely,

Ronald W. Gore, Chief  
Air Division

RWG/kvh

Enclosure

cc: Tom Johnston, Office of General Counsel



**ALABAMA DEPARTMENT OF  
ENVIRONMENTAL MANAGEMENT**

|  |   |                               |
|--|---|-------------------------------|
| <u>IN THE MATTER OF:</u>               | ) |                               |
|  | ) |                               |
| Petroleum South Transportation, LLC    | ) |                               |
| Huntsville, Madison County, Alabama    | ) | CONSENT ORDER NO.: 16-059-CAP |
|  | ) |                               |
| <u>JCDH Air Permit No.: 04-07-4264</u> | ) |                               |

***PREAMBLE***

This Special Order by Consent is made and entered into by the Alabama Department of Environmental Management (hereinafter, “the Department” or “ADEM”) and Petroleum South Transportation, LLC (hereinafter, “Petroleum South”) pursuant to the provisions of the Alabama Environmental Management Act, Ala. Code §§ 22-22A-1 through 22-22A-16 (2006 Rplc. Vol.), and the Alabama Air Pollution Control Act, Ala. Code §§22-28-1 through 22-28-23, (2006 Rplc. Vol.), and the regulations promulgated pursuant thereto.

***STIPULATIONS***

1. Petroleum South is the permitted owner and/or operator of a gasoline tank truck (hereinafter, the “Tank Truck”), operating in and from Huntsville, Madison County, Alabama. The Tank Truck is operating under the authority of Jefferson County Air Permit 04-07-4264 (hereinafter, the “Permit” and/or “Air Sticker”).

2. The Department is a duly constituted department of the State of Alabama pursuant to Ala. Code §§22-22A-1 through 22-22A-16 (2006 Rplc. Vol.).

3. Pursuant to Ala. Code §22-22A-4(n) (2006 Rplc. Vol.), the Department is the state air pollution control agency for the purposes of the federal Clean Air Act, 42 U.S.C. 7401 through

7671q, as amended. In addition, the Department is authorized to administer and enforce the provisions of the Alabama Air Pollution Control Act, Ala. Code §§22-28-1 through 22-28-23 (2006 Rplc. Vol.).

4. ADEM Admin. Code r. 335-3-6-.07(5)(a) states:

Each owner or operator of a gasoline dispensing facility subject to this rule shall not permit the transfer of gasoline between a gasoline tank truck and a stationary storage tank unless the gasoline tank truck complies with rule 335-3-6-.20 and the vapor control system is connected and operating in accordance with paragraph (4) of this rule.

5. ADEM Admin. Code r. 335-3-6-.20(3) states:

After October 1, 1991, no person shall allow a gasoline tank truck subject to this rule to be filled or emptied unless the gasoline tank truck has a vapor collection system that meets the test requirements of subparagraph (4) (a) of this rule; and a valid Department Air Sticker attached and visibly displayed; or, a valid Jefferson County Department of Health Air Sticker attached and visibly displayed.

#### ***DEPARTMENT'S CONTENTIONS***

6. On August 25, 2015, Department personnel observed a stick and part of a cap depressing the poppet valves on the vapor recovery ports on the underground gasoline storage tanks located at Whitman Amoco and Friendly Shop in Haleyville, Winston County, Alabama (hereinafter, the "Facilities") indicating that the required vapor balance system was not being utilized by Petroleum South during gasoline deliveries.

7. On September 8, 2015, the Department issued a Notice of Violation (NOV) to Petroleum South for allowing gasoline to be transferred between the Tank Truck and gasoline

storage tanks at the Facilities without utilizing the vapor balance system, in violation of ADEM Admin Code r. 335-3-6-.07(5).

8. On October 9, 2015, the Department received Petroleum South's response to the NOV, which stated that the drivers did not use the dual point vapor recovery systems at the Facilities but instead used coaxial vapor recovery systems to unload the gasoline from the Tank Truck. Copies of the bills of lading were included with the response. The bills of lading indicated that deliveries had been made by Petroleum South on August 25, 2015, which was also the day the inspector saw the stick and part of the cap in the poppet valves at the facilities.

9. On October 14, 2015, the Department received information from the owner of the Facilities stating that the Facilities had dual point vapor recovery systems; however, the owner was considering changing the dual point vapor recovery systems to the coaxial vapor recovery systems. The facilities are not equipped with coaxial vapor recovery systems.

10. On October 30, 2015, the owner of the Facilities sent an email correspondence stating that he had spoken with Petroleum South and discussed that the Facilities have dual point vapor recovery systems. The drivers for Petroleum South were instructed to use the dual point vapor recovery system and extra hoses of proper length were placed on those trucks.

11. Pursuant to Ala. Code §22-22A-5(18)c., *as amended*, in determining the amount of any penalty, the Department must give consideration to the seriousness of the violations, including any irreparable harm to the environment and any threat to the health or safety of the public; the standard of care manifested by such person; the economic benefit which delayed compliance may confer upon such person; the nature, extent and degree of success of such person's efforts to minimize or mitigate the effects of such violations upon the environment; such person's history of previous violations; and the ability of such person to pay such penalty. Any

civil penalty assessed pursuant to this authority shall not exceed \$25,000.00 for each violation, provided however, that the total penalty assessed in an order issued by the Department shall not exceed \$250,000.00. Each day that such violation continues shall constitute a separate violation. In arriving at this civil penalty, the Department has considered the following:

A. SERIOUSNESS OF THE VIOLATION: Petroleum South, during the transfer of gasoline from the Tank Truck to the gasoline storage tanks, failed to process the gasoline vapors through a vapor balance system and allowed gasoline vapors to be emitted into the atmosphere. The Department considers these violations to be serious.

B. THE STANDARD OF CARE: By not operating the Tank Truck in such a manner as to comply with ADEM regulations and the Permit, Petroleum South did not exhibit the required standard of care.

C. ECONOMIC BENEFIT WHICH DELAYED COMPLIANCE MAY HAVE CONFERRED: The Department has determined that there was no significant economic benefit gained as a result of the violations referenced herein.

D. EFFORTS TO MINIMIZE OR MITIGATE THE EFFECTS OF THE VIOLATION UPON THE ENVIRONMENT: The Department is not aware of any efforts made by Petroleum South to minimize or mitigate the effects upon the environment due to its non-compliance.

E. HISTORY OF PREVIOUS VIOLATIONS: Petroleum South was issued a Notice of Violation on June 22, 2012, for unloading gasoline into an underground storage tank without using the vapor recovery system. Petroleum South's response to the Notice of Violation stated that the driver did not have the proper length hose to reach the vapor recovery port.

F. THE ABILITY TO PAY: Petroleum South has not alleged an inability to pay the civil penalty.



G. OTHER FACTORS: It should be noted that this Special Order by Consent is a negotiated settlement and, therefore, the Department has compromised the amount of the penalty that is warranted in this matter in the spirit of cooperation and the desire to resolve this matter amicably, without incurring the unwarranted expense of litigation.

12. The Department has carefully considered the six statutory penalty factors enumerated in Ala. Code § 22-22A-5(18) c, *as amended*, as well as the need for timely and effective enforcement and, based upon the foregoing and attached contentions, has concluded that the civil penalty herein is appropriate (*see* "Attachment A", which is made a part of Department's contentions).

13. The Department neither admits nor denies Petroleum South's contentions, which are set forth below. The Department has agreed to the terms of this Consent Order in an effort to resolve the alleged violations cited herein without the unwarranted expenditure of State resources in further prosecuting the above violations. The Department has determined that the terms contemplated in this Consent Order are in the best interests of the citizens of Alabama.

#### ***PETROLEUM SOUTH'S CONTENTIONS***

14. Petroleum South neither admits nor denies the Department's contentions. Petroleum South consents to abide by the terms and conditions of this Consent Order and to pay the civil penalty assessed herein.

#### ***ORDER***

THEREFORE, Petroleum South, along with the Department, desires to resolve and settle the compliance issues cited above. The Department has carefully considered the facts available to it and has considered the six penalty factors enumerated in Ala. Code §22-22A-5(18)c., *as amended*, as well as the need for timely and effective enforcement, and the Department has

determined that the following conditions are appropriate to address the violations alleged herein. Therefore, the Department and Petroleum South agree to enter into this ORDER with the following terms and conditions:

A. Petroleum South agrees to pay to the Department a civil penalty in the amount of \$5,000.00 in settlement of the violations alleged herein within forty-five days from the effective date of this Consent Order. Failure to pay the civil penalty within forty-five days from the effective date may result in the Department's filing a civil action in the Circuit Court of Montgomery County to recover the civil penalty.

B. Petroleum South agrees that all penalties due pursuant to this Consent Order shall be made payable to the Alabama Department of Environmental Management by certified or cashier's check and shall be remitted to:

Office of General Counsel  
Alabama Department of Environmental Management  
P.O. Box 301463  
Montgomery, Alabama 36130-1463

C. Petroleum South agrees to comply with the terms, limitations, and conditions of ADEM Admin. Code r. 335-3-6-.07(5) and the Permit.

D. The parties agree that this Consent Order shall apply to and be binding upon both parties, their directors, officers, and all persons or entities acting under or for them. Each signatory to this Consent Order certifies that he or she is fully authorized by the party he or she represents to enter into the terms and conditions of this Consent Order, to execute the Consent Order on behalf of the party represented, and to legally bind such party.

E. That, subject to the terms of these presents and subject to provisions otherwise provided by statute, this Consent Order is intended to operate as a full resolution of the violations which are cited in this Consent Order.

F. Petroleum South agrees that it is not relieved from any liability if it fails to comply with any provision of this Consent Order.

G. For purposes of this Consent Order only, Petroleum South agrees that the Department may properly bring an action to compel compliance with the terms and conditions contained herein in the Circuit Court of Montgomery County. Petroleum South also agrees that in any action brought by the Department to compel compliance with the terms of this Agreement, Petroleum South shall be limited to the defenses of *Force Majeure*, compliance with this Agreement and physical impossibility. A *Force Majeure* is defined as any event arising from causes that are not foreseeable and are beyond the reasonable control of Petroleum South, including its contractors and consultants, which could not be overcome by due diligence (i.e., causes which could have been overcome or avoided by the exercise of due diligence will not be considered to have been beyond the reasonable control of Petroleum South) and which delays or prevents performance by a date required by the Consent Order. Events such as unanticipated or increased costs of performance, changed economic circumstances, normal precipitation events, or failure to obtain federal, state, or local permits shall not constitute *Force Majeure*. Any request for a modification of a deadline must be accompanied by the reasons (including documentation) for each extension and the proposed extension time. This information shall be submitted to the Department a minimum of ten working days prior to the original anticipated completion date. If the Department, after review of the extension request, finds the work was delayed because of conditions beyond the control and without the fault of Petroleum South, the



Department may extend the time as justified by the circumstances. The Department may also grant any other additional time extension as justified by the circumstances, but it is not obligated to do so.

H. The Department and Petroleum South agree that the sole purpose of this Consent Order is to resolve and dispose of all allegations and contentions stated herein concerning the factual circumstances referenced herein. Should additional facts and circumstances be discovered in the future concerning these incidents which would constitute possible violations not addressed in this Consent Order, then such future violations may be addressed in Orders as may be issued by the Director, litigation initiated by the Department, or such other enforcement action as may be appropriate, and Petroleum South shall not object to such future orders, litigation or enforcement action based on the issuance of this Consent Order if future orders, litigation or other enforcement action address new matters not raised in this Consent Order.

I. The Department and Petroleum South agree that this Consent Order shall be considered final and effective immediately upon signature of all parties. This Consent Order shall not be appealable, and Petroleum South does hereby waive any hearing on the terms and conditions of same.

J. The Department and Petroleum South agree that this Order shall not affect Petroleum South's obligation to comply with any Federal, State, or local laws or regulations.

K. The Department and Petroleum South agree that final approval and entry into this Order are subject to the requirements that the Department give notice of proposed Orders to the public, and that the public have at least thirty days within which to comment on the Order.

L. The Department and Petroleum South agree that, should any provision of this Order be declared by a court of competent jurisdiction or the Environmental Management

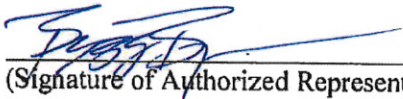
Commission to be inconsistent with Federal or State law and therefore unenforceable, the remaining provisions hereof shall remain in full force and effect.

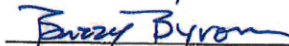
M. The Department and Petroleum South agree that any modifications of this Order must be agreed to in writing signed by both parties.

N. The Department and Petroleum South agree that, except as otherwise set forth herein, this Order is not and shall not be interpreted to be a permit or modification of an existing permit under Federal, State or local law, and shall not be construed to waive or relieve Petroleum South of its obligations to comply in the future with any permit.

Executed in duplicate, with each part being an original.

PETROLEUM SOUTH  
TRANSPORTATION, LLC

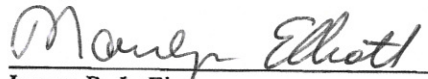
  
(Signature of Authorized Representative)

  
(Printed Name)

  
(Printed Title)

Date Signed: 3/4/16

ALABAMA DEPARTMENT OF  
ENVIRONMENTAL MANAGEMENT

  
Lance R. LeFleur  
Director

Date Executed: 5/31/16

**Attachment A**

**Petroleum South Transportation, LLC  
Huntsville, Madison County, Alabama  
Jefferson County Air Permit #04-07-4264**

| <b>Violation*</b>   | <b>Number of Violations*</b> | <b>Seriousness of Violation*</b> | <b>Standard of Care*</b> | <b>History of Previous Violations*</b> |                               |
|---|------------------------------|----------------------------------|--------------------------|--|-------------------------------|
| Delivering gasoline without utilizing vapor recovery equipment. | 2                            | \$2,000                          | \$1,000                  | \$2,000                                |                               |
|   |                              |                                  |                          |  | <b>Total of Three Factors</b> |
| <b>TOTAL PER FACTOR</b>   |                              | <b>\$2,000</b>                   | <b>\$1,000</b>           | <b>\$2,000</b>                         | <b>5,000</b>                  |

| <b>Adjustments to Amount of Initial Penalty</b> |            |
|---|------------|
| Mitigating Factors (-)                          |            |
| Ability to Pay (-)                              |            |
| Other Factors (+/-)                             |            |
| <b>Total Adjustments (+/-) Enter at Right</b>   | <b>\$0</b> |

|                                  |                   |
|----------------------------------|-------------------|
| <b>Economic Benefit (+)</b>      |                   |
| <b>Amount of Initial Penalty</b> | <b>\$5,000</b>    |
| <b>Total Adjustments (+/-)</b>   | <b>\$0</b>        |
| <b>FINAL PENALTY</b>             | <b>\$5,000.00</b> |

Footnotes

\* See the "Department's Contentions" portion of the Order for a detailed description of each violation and the penalty factors.